# VENTURA COUNTY WATER COST OF SERVICE STUDY

Waterworks District 17 – Bell Canyon

Citizen Advisory Committee

October 19, 2016

## **AGENDA**

- Objectives of the Study
- Reasons for Rate Changes
- Proposed Water Rates
  - Rate study process
  - Proposition 218 requirements
  - Rates calculation
  - Customer impacts
- Q&A

## **OBJECTIVES OF THE STUDY**

- Ensure that the water rates are defensible and equitably recover the cost of serving customers
- Ensure the *financial health* of the water system
- Provide stable revenue stream to the water system to avoid rate instability

## REASONS FOR RATE CHANGES

- Defensible water rates in compliance with Proposition 218 and San Juan Capistrano requirements
  - Government code 54999.7 requires that a cost of service rate study be conducted at least every 10 years
- Water costs increases
  - Imported water costs increase at ~6% per year
  - Labor and material costs increase at ~3 to 5% per year
  - Capital needs of repair and replacement of aging water system infrastructure

### **PROPOSITION 218 REQUIREMENTS**

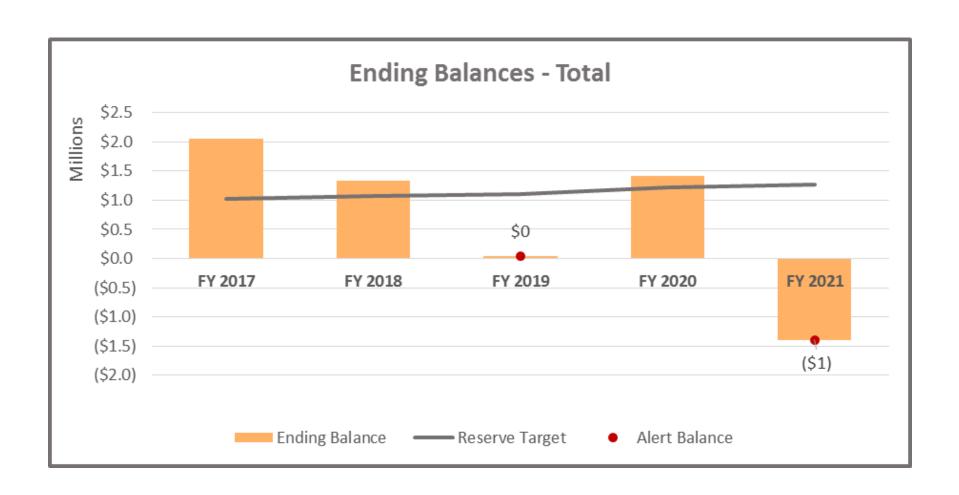
- An agency cannot collect revenue beyond what is necessary to provide service
- Revenues derived by the charge shall not be used for any other purpose other than that for which the charge was imposed
- The amount of the fee may not exceed the proportional cost of service for the parcel
- No charge may be imposed for a service unless that service is actually used or immediately available to the owner of property
- A written notice of the proposed charge shall be mailed to the record owner of each parcel at least 45 days prior to the public hearing, when the agency considers all written protests against the charge

### SAN JUAN CAPISTRANO RULING

## There needs to be a nexus between cost of providing services and rates

 City of Capistrano failed to demonstrate that the rates for the tiers represented the actual cost of providing service at a given level of usage

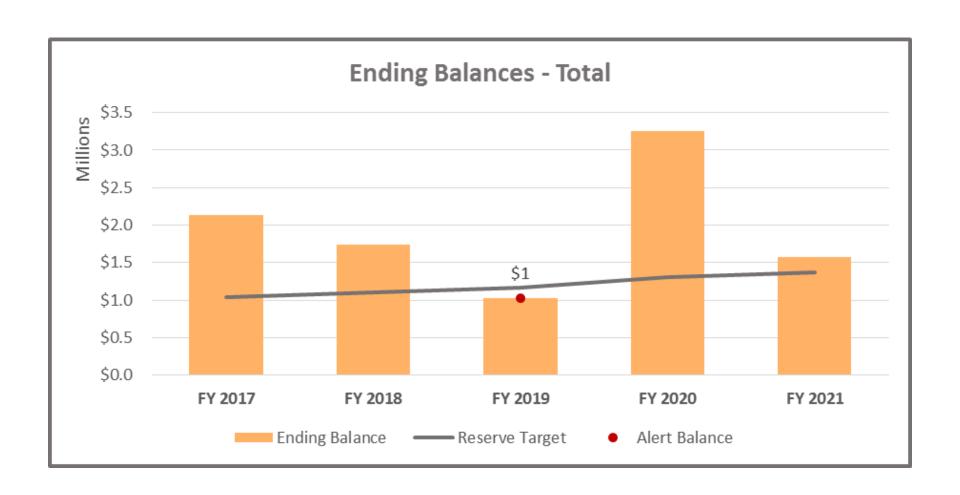
## **FUND BALANCES – STATUS QUO**



## RESERVES POLICY

Reserves Type	Purpose	<b>Determination Method</b>		
Operating	Provide working capital, cash flow needs	3 months of O&M expenses		
Rate Stabilization	Provide funds during periods of revenue shortages	10% of rate revenue		
Capital	Provide funds to award contract and adjustments to timing	Funded by depreciation, target is 2% of net assets		

# ENDING BALANCES – PROPOSED RATES



## PROPOSED WATER RATES

		February 2017	January 2018	January 2019	January 2020	January 2021
<b>Monthly Meter C</b>	harges					
Meter Size						
3/4"		\$12.05	\$14.37	\$18.11	\$22.36	\$26.67
1"		\$16.61	\$19.82	\$24.98	\$30.84	\$36.78
1 1/2"		\$28.03	\$33.45	\$42.15	\$52.03	\$62.05
2"		\$41.74	\$49.80	\$62.75	\$77.46	\$92.38
3"		\$85.14	\$101.57	\$127.98	\$157.97	\$188.38
4"		\$149.09	\$177.87	\$224.12	\$276.63	\$329.89
6"		\$302.12	\$360.44	\$454.16	\$560.57	\$668.48
Commodity Rates	s					
Residential						
Tier 1	0-10 hcf	\$4.91	\$5.28	\$5.65	\$6.04	\$6.34
Tier 2	>10-54 hcf	\$5.25	\$5.64	\$6.03	\$6.45	\$6.77
Tier 3	>54 hcf	\$6.54	\$7.03	\$7.52	\$8.04	\$8.43
Non-Residential		\$5.38	\$5.78	\$6.18	\$6.61	\$6.94
Temporary Constr	uction	\$5.54	\$5.95	\$6.36	\$6.80	\$7.13

## RATE STUDY PROCESS



- Evaluation of CIP and financing options
- Cash flow analysis for financial sufficiency

## Cost of Service & Rate Design

- Cost allocations using AWWA methodology
- Rate design
  - Rate calculations
  - Customer impact analyses

#### **Final Rate Adoption**

- Report
- Prop 218 Notice
- Public Hearing



Financial goals and policies



## WHAT IS COST OF SERVICE?

### **Rationale:**

- Different types of customers generate different costs because their patterns of use or characteristics are different
- Cost of service allows the matching of rates charged to each group with the costs of serving them
- Each group will "pay its own way"; no subsidies

## PROPOSED METER CHARGES

- Proposed fixed revenue percentage of ~5.5% based on COS
  - Increase subsequent year by 1% to provide for revenue stability
- Use AWWA meter capacity ratio to differentiate between meter sizes

Meter Size	Meter Ratio	Meter	Customer/ Billing	Total Monthly Charges	Current Charges	Difference	No. of Meters
3/4"	1.00	\$6.85	\$5.19	\$12.05	\$6.00	\$6.05	39
1"	1.67	\$11.42	\$5.19	\$16.61	\$12.00	\$4.61	657
1 1/2"	3.33	\$22.84	\$5.19	\$28.03	\$24.00	\$4.03	15
2"	5.33	\$36.55	\$5.19	\$41.74	\$42.00	(\$0.26)	5
3"	11.67	\$79.94	\$5.19	\$85.14	\$90.00	(\$4.86)	1
4"	21.00	\$143.90	\$5.19	\$149.09	\$180.00	(\$30.91)	1
6"	43.33	\$296.93	\$5.19	\$302.12	\$360.00	(\$57.88)	0

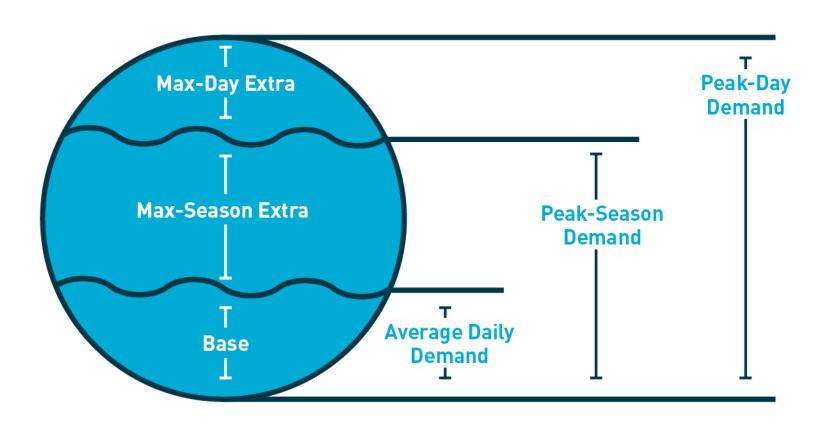
# PROPOSED WATER RATE STRUCTURE

- SFR customers will have 3 tiers
  - Tier 1: 0-10 hcf/month provide for indoor water usage
  - Tier 2: >10-54 hcf/month represent average usage
  - Tier 3: >54 hcf/month
- All other customers will have uniform rates
  - Non-Residential
  - Temporary Construction

## WATER RATE COMPONENTS

- Water supply costs
  - 100% Imported water
- Base delivery costs recover remaining fixed costs not recovered by service charges
- Peaking costs recover the extra capacity, or peak demand, costs of the system

# HOW DO WE DETERMINE PEAK DEMAND?



## PEAKING COSTS

- Peaking factors:
  - Indoor Use: very low-peaking
  - Outdoor Use: high peaking factors
  - Commercial / Industrial: low peaking factor
- Peaking factors by customer classes

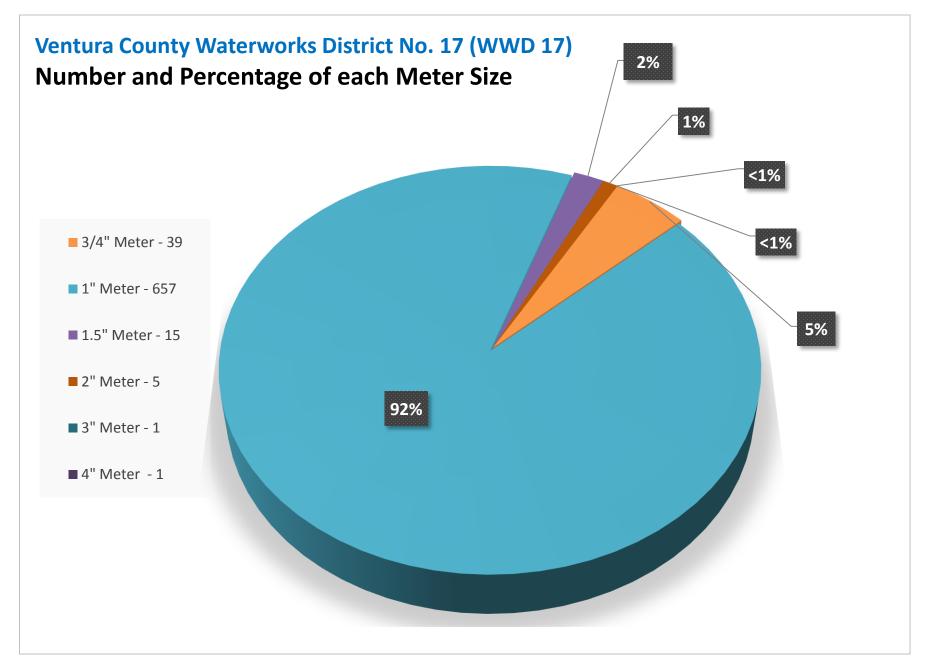


## PROPOSED WATER RATES

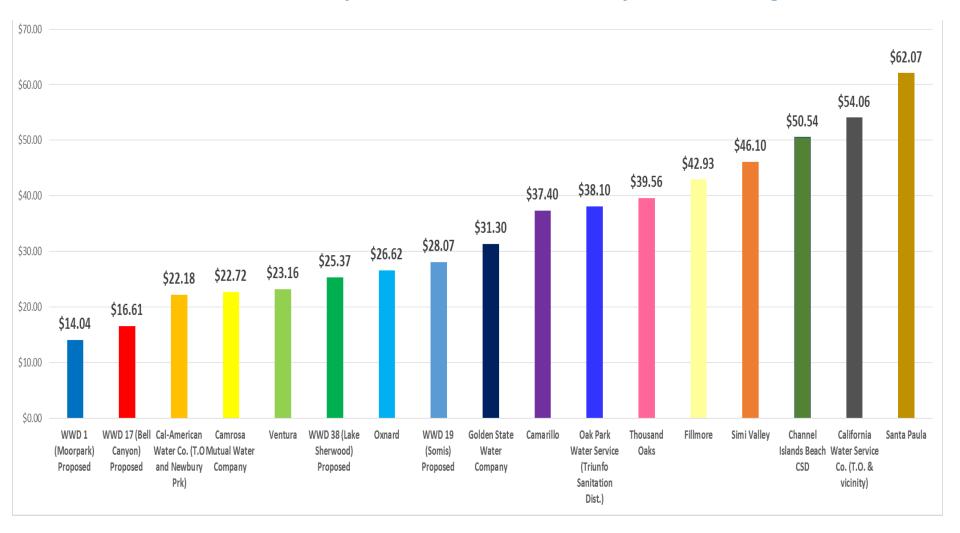
<b>Customer Class</b>	Monthly Tier (hcf)	% Usage	% Bills	Usage (hcf)	Supply	Base Delivery	Peaking	Total Rate
Residential								
Tier 1	10	18%	7%	74,868	\$3.73	\$1.08	\$0.10	\$4.91
Tier 2	54	53%	55%	217,596	\$3.73	\$1.08	\$0.44	\$5.25
Tier 3	>54	29%	38%	117,576	\$3.73	\$1.08	\$1.73	\$6.54
Subtotal Resider	ntial			410,040				
Non-Residential				47,111	\$3.73	\$1.08	\$0.57	\$5.38
Temporary Const	ruction			5,211	\$3.73	\$1.08	\$0.73	\$5.54



## **BACKUP SLIDES**



#### A Comparison Between WWD 17 and Ventura County Water Purveyors Current and Proposed 1 Inch Meter/Monthly Services Charges



### **Ventura County Waterworks District No. 17 Current BAN Structure**

District No. 17 - Rounding									
	Low Demand Tier I Tier II Tier III								
	Tier I	Tier I Tier II							
Rate	\$3.849/hcf	\$5.774/hcf	\$9.623/hcf						
Penalty		\$1.925	\$5.774						
BAN	Values are t	he Top of the F	Range (hcf)						
1	18.00	31.50	999,999,99						
2	27.00	47.25	999,999,99						
3	36.00	63.00	999,999,99						
4	45.00	78.75	999,999,99						
5	54.00	94.50	999,999,99						
6	63.00	110.25	999,999,99						
7	72.00	126.00	999,999,99						
8	81.00	141.75	999,999,99						
9	90.00	157.50	999,999,99						
10	99.00	173.25	999,999,99						
13	126.00	220.50	999,999,99						
16	153.00	267.75	999,999,99						
20	189.00	330.75	999,999,99						
29	270.00	472.50	999,999,99						
39	360.00	630.00	999,999,99						
44	405.00	708.75	999,999,99						
59	540.00	945.00	999,999,99						
119	1080.00	1890.00	999,999,99						

	Distric	t No. 17 - Rou	nding					
	Peak Demand							
	Tier I	Tier II	Tier III					
Rate	\$3.849/hcf	\$5.774/hcf	\$9.623/hcf					
Penalty		\$1.925	\$5.774					
BAN	Values are t	he Top of the F	Range (hcf)					
1	30.00	52.50	999,999,999					
2	45.00	78.75	999,999,999					
3	60.00	105.00	999,999,999					
4	75.00	131.25	999,999,999					
5	90.00	157.50	999,999,999					
6	105.00	183.75	999,999,999					
7	120.00	210.00	999,999,999					
8	135.00	236.25	999,999,999					
9	150.00	262.50	999,999,999					
10	165.00	288.75	999,999,999					
13	210.00	367.50	999,999,999					
16	255.00	446.25	999,999,999					
20	315.00	551.25	999,999,999					
29	450.00	787.50	999,999,999					
39	600.00	1050.00	999,999,99					
44	675.00	1181.25	999,999,99					
59	900.00	1575.00	999,999,99					
119	1800.00	3150.00	999,999,99					

#### A Comparison Between WWD 17 Residential Water Rates and Neighboring Water Districts' Rates

- Ventura County Waterworks District No. 17 Proposed 2017 Rates
- Los Angeles Department of Water and Power (LADWP) Rates as of Fiscal Year 2016/2017\*\*
- Oak Park Rates as of 2015-2016. Rate Increase Approved for 2017, but Rates Unavailable.



<sup>\*\*</sup> Prices set at these tiers vary according to the lot size of a customer's house, temperature zone where they live (low, medium, and high), and the season (summer and winter).

Disclaimer: While the information contained in this comparison has been presented with all due care, the County of Ventura Water and Sanitation Department does not warrant or represent that the information is free from errors or omissions.

#### Waterworks District #17 - Bell Canyon Cost Impact with Reservoir

## Residential Customer's Monthly Cost Increase or Decrease by Meter Size & BAN (Based on Average Usage)

Usage HCF	Meter Size	8 of Customers	1-2	8 of Customers	3-4	8 of Customers	5-6	8 of Customers	7-8
0 -10	3/4"	9	\$8.56	0		1	\$8.44	0	-
> 10 - 54	3/4"	26	\$24.86	7	\$42.01	0	-	0	-
> 54	3/4"	1	(\$119.24)	0	-	0	-	0	-
0 -10	1"	0		73	\$10.07	3	\$9.14	1	\$5.85
> 10 - 54	1"	0		412	\$41.18	33	\$55.46	6	\$57.31
>54	1"	0	-	109	\$63.73	48	\$115.41	17	\$140.03
0 -10	1.5"	0	-	0	-	0	-	1	\$11.99
> 10 - 54	1.5"	0	-	0	-	0	-	5	\$56.62
> 54	1.5"	0	-	0	-	0	-	6	\$131.69
0 -10	2"	0		0	-	0	-	0	-
> 10 - 54	2"	0	-	0	-	0	-	0	-
> 54	2"	0	-	0	-	0	-	0	-

Usage HCF	<b>M</b> eter Size	8 of Customers	9-11	# of Customers	13	8 of Customers	16
0 -10	3/4"	0	-	0	-	0	
> 10 - 54	3/4"	0		0	-	0	-
>54	3/4"	0	-	0	-	0	
0 -10	1"	0		0	-	0	-
> 10 - 54	1"	3	\$60.02	0	-	0	-
>54	1"	4	\$227.02	1	\$282.55	1	\$470.39
0 -10	1.5"	0	-	0	-	0	-
> 10 - 54	1.5"	1	\$59.12	0	-	0	-
>54	1.5"	0	-	0	-	0	-
0 -10	2"	0		0	-	0	-
> 10 - 54	2"	0		2	\$51.82	0	-
>54	2"	0		1	\$150.94	1	<b>\$</b> 73.63

## Customers Average Monthly Bill Inc >\$200

# of Customers	BAN2	Meter Size	Average Monthly Usage >=54	Average Monthly Current Usage	Average Monthly Proposed Usage	Average Monthly Bill Increase
1	9-11	1"	77.17	\$309.01	\$448.22	\$139.21
2	9-11	1"	89.92	\$366.43	\$531.61	\$165.17
3	9-11	1"	125.67	\$518.37	\$765.41	\$247.04
4	9-11	1"	207.50	\$943.96	\$1,300.60	\$356.64
1	13	1"	132.67	\$528.64	\$811.19	\$282.55
1	16	1"	226.83	\$956.65	\$1,427.04	\$470.39